UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

Southern California Edison Company Storage Amendments to the Wholesale Distribution Access Tariff. Docket No. ER19-2505-000

ANSWER OF THE CALIFORNIA ENERGY STORAGE ALLIANCE

Alex J. Morris Vice President, Policy & Operations

Jin Noh Senior Policy Manager

CALIFORNIA ENERGY STORAGE ALLIANCE

2150 Allston Way, Suite 400 Berkeley, California 94704 Telephone: (510) 665-7811

Email: amorris@storagealliance.org

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Pursuant to Rule 213 of the Rules of Practice and Procedure of the Federal Energy Regulatory Commission ("FERC" or Commission"), the California Energy Storage Alliance ("CESA") respectfully submits this Answer in support of the Motion for Leave to Intervene Out of Time and Protest of the Public Utilities Commission of the State of California ("CPUC Motion") in response to the amendments to the Wholesale Distribution Access Tariff ("WDAT") by Southern California Edison Company ("SCE") on July 31, 2019 and August 28, 2019. CESA recommends that the Commission grant the CPUC Motion considering the CPUC represents the unique interests of California's retail electric ratepayers and because they raise valid concerns with SCE's proposed amendments, in line with many of the issues and concerns raised by CESA in our comments on August 21, 2019 and September 18, 2019.

I. ANSWER.

Like CESA and other Protestors, the CPUC raised a number of issues and concerns including the importance of acknowledging key differences between storage charging load and end-use load and how that related to cost responsibility for distribution upgrades. For example, the CPUC comments that "[w]hile storage charging load and end-use customer load are comparable to some degree, storage loads should be recognized as a "negative generation" for later resale and

warrants key differences in load-side study of storage and in cost responsibility for distribution upgrades." Importantly, the CPUC agrees with CESA and other Protestors on the lack of sufficient process, record building, and meaningful stakeholder engagement to support such significant changes to the interconnection and cost responsibility of energy storage devices, especially given the precedential nature of the proposed amendments to other regions if the Commission accepts SCE's filing in full or in part.²

Considering the CPUC's Motion and the comments/protests submitted by a number of other stakeholders in the above-captioned docket, CESA recommends that the Commission initiate a technical conference to further consider cost responsibility policies and, if deemed appropriate, develop the distribution rates for energy storage for energy storage devices interconnecting under the WDAT. A technical conference would provide the collaborative stakeholder process that CESA, CPUC, and other parties seek in collecting the facts and information necessary to determine if SCE's amendments to assess demand charges and/or higher-of costs for energy storage devices seeking wholesale distribution service is consistent with Order No. 841 and follows cost-causation principles. While the Commission previously directed SCE to submit a proposal for Firm Distribution Charging Service, SCE's filing goes beyond the scope of the Commission's Order and thus necessitates a technical conference to establish distribution cost responsibilities of energy storage devices under WDAT and vet the methodologies for quantifying the costs and benefits of storage in establishing rates (if deemed appropriate).

CESA recognizes that a technical conference could expand the scope of these policy issues to a broader scope beyond just California's market. At the same time, CESA observes that many

¹ CPUC Motion at 5.

² *Ibid* at 6.

other states and regions are also starting to face similar questions about distribution cost

responsibilities as the storage market matures and as Order No. 841 supports the opening of

wholesale market participation pathways for many distribution-connected storage resources. To

support reasonable and smart forward-looking policies for energy storage projects to come to

market, CESA believes a technical conference would be an effective and streamlined pathway to

set a common set of policy principles for the Commission to use to address similar proposals from

other distribution utilities.

II. <u>CONCLUSION</u>

CESA appreciates the opportunity to submit this Answer and recommends that the

Commission reject SCE's instant filing and initiate a technical conference to address these issues

with deeper record building.

Respectfully submitted,

Alex J. Morris

Vice President, Policy & Operations

CALIFORNIA ENERGY STORAGE ALLIANCE

October 25, 2019

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CERTIFICATE OF SERVICE

I hereby certify that I have this day served a copy of *Answer of the California Energy Storage Alliance* on the official service list in the proceeding ER19-2505-000, in accordance with the requirements of Rule 2010 of the Commission's Rules of Practice and Procedure.

Executed on October 25, 2019 at Berkeley, California

SERVICE LIST ER19-2505-000

Party	Primary Person or Counsel of Record to be Served	Other Contact to be Served
Able Grid Energy Solutions	Margaret Claybour Attorney Van Ness Feldman LLP 1050 Thomas Jefferson Street NW Seventh Floor Washington, DISTRICT OF COLUMBIA 20007 UNITED STATES mhc@vnf.com	Sara Mills Director of Projects and Polic Able Grid Energy Solutions 1495 Canyon Boulevard Suite 218 Boulder, COLORADO 80302 smills@ablegridenergy.com
Able Grid Energy Solutions	Sara Mills Director of Projects and Polic Able Grid Energy Solutions 1495 Canyon Boulevard Suite 218 Boulder, COLORADO 80302 UNITED STATES smills@ablegridenergy.com	
Arizona Electric Power Cooperative, Inc.	Robert Rosenberg Attorney Slover & Loftus LLP 1224 Seventeenth Street, N.W. Washington, DISTRICT OF COLUMBIA 20036 UNITED STATES rdr@sloverandloftus.com	Ben Engelby Arizona Electric Power Cooperative, Inc. 1000 S. Highway 80 Benson, ARIZONA 85602 fercfiling@azgt.coop
Avangrid Networks, Inc.	Nicholas Cicale Attorney Avangrid, Inc. 180 Marsh Hill Road Orange, CONNECTICUT 06477 UNITED STATES nicholas.cicale@uinet.com	
Boston Energy Trading and Marketing LLC	Michael Blasik Diamond Generating Corporation 1 International Place Suite 910 Boston, MASSACHUSETTS 02110 UNITED STATES m.blasik@dgc-us.com	Michael G Henry Senior Compliance Counsel Boston Energy Trading and Marketing LLC 1 International Place, Suite 900 Boston, MASSACHUSETTS 02110 michael.henry@betm.com

California Energy Storage Alliance	Jin Noh 2150 Allston Way Suite 210 Berkeley, CALIFORNIA 94704 UNITED STATES cesa_regulatory@storagealliance.org	Jin Noh 2150 Allston Way Suite 210 Berkeley, CALIFORNIA 94704 cesa_regulatory@storagealliance.org
California Energy Storage Alliance	Jin Noh 2150 Allston Way Suite 210 Berkeley, CALIFORNIA 94704 UNITED STATES cesa_regulatory@storagealliance.org	
California Public Utilities Commission	Pouneh Ghaffarian Staff Attorney California Public Utilities Commission 505 Van Ness Ave. San Francisco, CALIFORNIA 94102 UNITED STATES pouneh.ghaffarian@cpuc.ca.gov	
Calpine Corporation	Sarah Novosel Senior VP and Managing Counsel Calpine Corporation 875 15th Street, NW Suite 700 Washington, DISTRICT OF COLUMBIA 20005 UNITED STATES snovosel@calpine.com	Mark J Smith VP, Market Design 4160 Dublin Blvd, suite 100 Dublin, CALIFORNIA 94568 mark.smith@calpine.com
Calpine Corporation		Mitchell Weinberg Strategic Origination Director Calpine Corporation 4160 Dublin Blvd Dublin, CALIFORNIA 94568 mweinberg@calpine.com
Convergent Energy and Power LP	Christopher Streeter Director, Analysis & IT Convergent Energy and Power LLC 1065 Avenue of the Americas 7th Floor New York, NEW YORK 10018 UNITED STATES cstreeter@convergentep.com	

Convergent Energy and Power LP	Derek Oosterman Senior Vice President Convergent Energy and Power LP 7 Times Square Suite 3504 New York, NEW YORK 10036 UNITED STATES doosterman@convergentep.com	
E.ON Climate & Renewables North America LLC	Paul Varnado Assistant General Counsel RWE Renewables Americas, LLC 353 N. Clark Street Chicago, ILLINOIS 60614 UNITED STATES paul.varnado@rwe.com	
E.ON Climate & Renewables North America LLC	Philip Reeves Director, Development 65 Enterprise Drive 3rd Floor Aliso Viejo, CALIFORNIA 92656 UNITED STATES philip.reeves@esvolta.com	
Enel Green Power North America, Inc.	Seth Hilton Partner Stoel Rives LLP Three Embarcadero Center Suite 1120 San Francisco, CALIFORNIA 94111 UNITED STATES sdhilton@stoel.com	Margaret M. Bateman Associate General Counsel Enel Companies (Enel Green Power North America, Inc. and EnerNOC, Inc.) 100 Brickstone Square, Suite 300 Andover, MASSACHUSETTS 01810 meg.bateman@enel.com
Enel Green Power North America, Inc.	Sarah Kozal Stoel Rives LLP 500 Capitol Mall, Suite 1600 Sacramento, CALIFORNIA 95814 UNITED STATES sarah.kozal@stoel.com	Betsy R Beck Director, Organized Markets Enel Green Power North America, Inc. 100 Brickstone Square Andover, MASSACHUSETTS 01810 betsy.beck@enel.com
Energy Storage Association	Andrew Kaplan Pierce Atwood LLP 100 Summer Street Boston, MASSACHUSETTS 02110 UNITED STATES akaplan@pierceatwood.com	

GlidePath Development LLC	William DeGrandis Partner Paul Hastings LLP 701 Pennsylvania Ave., NW Washington, DISTRICT OF COLUMBIA 20004 UNITED STATES billdegrandis@paulhastings.com	Chris McKissack GlidePath Power LLC 224 N. Maison Ct Elmhurst, ILLINOIS 60126 cmckissack@glidepath.net
GlidePath Development LLC		Sean Baur GlidePath Power LLC 120 N. York Street, Suite 220 Elmhurst, ILLINOIS 60126 sbaur@glidepath.net
GlidePath Development LLC		Jenna McGrath Associate Paul Hastings LLP 875 15th Street Washington, DISTRICT OF COLUMBIA 20005 jennamcgrath@paulhastings.com
NextEra Energy Resources, LLC	Joel Newton Senior Attorney NextEra Energy Resources, LLC 801 Pennsylvania Ave NW Suite 220 Washington, DISTRICT OF COLUMBIA 20004 UNITED STATES joel.newton@nee.com	
Solar Energy Industries Association	Heather Curlee Counsel Wilson Sonsini Goodrich & Rosati 701 Fifth Ave, Suite 5100 INC000000445898 Seattle, WASHINGTON 98104 UNITED STATES hcurlee@wsgr.com	Katherine Gensler Vice President, Regulatory Aff Solar Energy Industries Association 1425 K Street NW Suite 1000 Washington, DISTRICT OF COLUMBIA 20005 kgensler@seia.org
Solar Energy Industries Association		Gizelle Wray Manager of Regulatory Affairs Solar Energy Industries Association 1425 K St NW Ste. 1000 Washington, DISTRICT OF COLUMBIA 20005 gwray@seia.org

Southern California Edison Company	Alexa Mullarky Southern California Edison Company 2244 Walnut Grove Avenue Rosemead, CALIFORNIA 91770 UNITED STATES alexa.j.mullarky@sce.com	FERC Case Administration Southern California Edison Company 2244 Walnut Grove Ave. Rosemead, CALIFORNIA 91770 ferccaseadmin@sce.com
Southern California Edison Company	Jennifer Key Partner Steptoe & Johnson LLP 1330 Connecticut Ave., N.W. Washington, DISTRICT OF COLUMBIA 20036-1795 UNITED STATES jkey@steptoe.com	Jeffrey Nelson Manager of Market Design and A Southern California Edison Company 2244 Walnut Grove Ave. Rosemead, CALIFORNIA 91770 jeff.nelson@sce.com
Tesla, Inc.	Sarah Van Cleve Tesla Motors, Inc. 3500 Deer Creek Road Palo Alto, CALIFORNIA 94304 UNITED STATES svancleve@teslamotors.com	