BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Order Instituting Rulemaking to Consider Smart Grid Technologies Pursuant to Federal Legislation and on the Commission's own Motion to Actively Guide Policy in California's Development of a Smart Grid System.

R.08-12-009 Filed December 18, 2008

OPENING COMMENTS OF THE CALIFORNIA ENERGY STORAGE ALLIANCE ON PROPOSED DECISION

Donald C. Liddell DOUGLASS & LIDDELL 2928 2nd Avenue San Diego, California 92103 Telephone: (619) 993-9096 Facsimile: (619) 296-4662

Email: liddell@energyattorney.com

Counsel for the California Energy Storage Alliance

June 10, 2010

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Order Instituting Rulemaking to Consider Smart Grid Technologies Pursuant to Federal Legislation and on the Commission's own Motion to Actively Guide Policy in California's Development of a Smart Grid System.

R.08-12-009 Filed December 18, 2008

OPENING COMMENTS OF THE CALIFORNIA ENERGY STORAGE ALLIANCE ON PROPOSED DECISION

Pursuant to Rule 14.3 of the California Public Utilities Commission' ("Commissions") Rules of Practice and Procedure the California Energy Storage Alliance ("CESA") hereby submits these comments in response to Commissioner Nancy E. Ryan's *Proposed Decision Adopting Requirements for Smart Grid Deployment Plans Pursuant to Senate Bill 17 (Padilla), Chapter 327, Statutes of 2009*, issued May 1, 2010 ("Proposed Decision").

I. <u>INTRODUCTION.</u>

CESA agrees wholeheartedly with the Proposed Decision's embrace of energy storage in concept: ". . . we note that several parties commenting on the role of storage commonly view storage as not just a simple substitute for fossil generation, but a technology that fulfills a complex role. As these parties point out, storage benefits can include reduced emissions, a reduced need for transmission, and a technology that both shaves peaks and increases the reliability of the grid. These benefits should be part of the assessment of the storage component of any Smart Grid project. Those filing deployment plans should make every effort to assess all the benefits associated with the implementation of this new technology." (Proposed Decision, p. 72). However, CESA also submits that the Commission should also take the next logical step

http://www.storagealliance.org/

¹ The California Energy Storage Alliance consists of A123 Systems, Altairnano, Applied Energy Capital, Beacon Power, Chevron Energy Solutions, Debenham Energy, Deeya Energy, East Penn International, Enersys, Enervault, Fluidic Energy, Ice Energy, International Battery, Powergetis, Prudent Energy, PVT Solar, Samsung SDI, SEEO, Suntech, SustainX, Xtreme Power and ZBB Energy Corporation. The views expressed in these Opening Comments are those of CESA, and do not necessarily reflect the views of all of the individual CESA member companies.

now, and *order* California's electric utilities to include viable and cost-effective energy storage technologies as a class of resources comparable to generation in their deployment plans.²

II. THE COMMISSION SHOULD ORDER ELECTRIC UTILITIES TO INCLUDE COMMERCIALLY AVAILABLE AND COST-EFFECTIVE ENERGY STORAGE TECHNOLOGIES IN THEIR DEPLOYMENT PLANS.

As noted above the Discussion Section of the Proposed Decision only says that those filing deployment plans should "make every effort to assess all the benefits associated with [energy storage] technology. This is not enough. First, the utilities should do more than simply assess the benefits of energy storage - they should also include energy storage in their deployment plans as viable and cost-effective options to fossil fuel generation resources and siting new transmission and distribution assets. Second, CESA recommends that the Commission define energy storage as including all commercially available technologies that are capable of storing energy for dispatch or displacement of energy on the grid at a later time. This definition would include all forms of energy storage, such as mechanical, thermal and chemical means of storing energy. Third, the Proposed Decision's Findings of Fact, Conclusions of Law and Ordering Paragraphs should also include a mandatory requirement to give storage equal dignity in evaluation of reasonable procurement options and explain choices to one or the other of the two classes of technologies. To give such an important strategic policy determination real meaning, the Commission should adopt all of the modifications to the Proposed Decision set forth in Appendix A to these comments.

CESA strongly agrees with EDF's recommendation that the utility deployment plans include the following three points:

- 1. Enable maximum access by third parties to the grid, creating a platform for innovation in technology and services
- Have the infrastructure and policies necessary to enable and support the sale of demand response, energy efficiency, distributed generation and storage into wholesale energy markets as a resource, on equal footing with traditional generation resources; and

Local Procurement Obligations, R.09-10-032, filed October 29, 2009.

2

² CESA further submits that energy storage should be afforded the same consideration in at least two other planning-related open rulemaking dockets at the Commission, namely: Order Instituting Rulemaking to Integrate and Refine Procurement Policies and Consider Long Term Procurement Plans, R.10-05-006, filed May 6, 2010, and Order Instituting Rulemaking to Oversee the Resource Adequacy Program, Consider Refinements, and Establish Annual

3. Significantly reduce the total environmental footprint of the current electric generation and delivery system in California.

These additional principles will help ensure a competitive market, continued innovation and lower cost for consumers.

Application of commercially available and cost effective energy storage will be relevant to all eight elements of the Smart Grid deployment plan structure proposed in the decision:

- 1. Smart Grid vision statement
- 2. Deployment baseline
- 3. Smart Grid Strategy
- 4. Grid Security and Cyber Security Strategy
- 5. Smart Grid Roadmap
- 6. Cost Estimates
- 7. Benefits Estimates
- 8. Metrics

Energy storage, in its many forms, is a fundamental tool for each of these categories. For example, it is widely accepted that without local energy storage, achieving grid security would be nearly impossible. Because utilities have not evaluated energy storage as part of their procurement planning to date, simplistic consideration of direct benefits alone is insufficient. Adequate consideration of the many benefits and application of energy storage toward achieving comprehensive smart grid deployment plans will require an explicit order from the Commission.

III. THE COMMISSION'S SMART GRID VISION AND THE VISION SECTION OF ELECTRIC UTILITY DEPLOYMENT PLANS SHOULD INCLUDE ENERGY STORAGE

CESA agrees with the vision set forth by the Commission, that the smart grid vision should include: 1. Smart Markets, 2, Smart Customers and 3. Smart Utilities. It is imperative that energy storage be recognized as a key enabling technology to help each of these constitute parts be 'smart'. As stated in the Proposed Decision, a Smart Grid should: "accommodate all generation and storage options – a Smart Grid should continue to support traditional power loads, and also seamlessly interconnect with renewable energy, micro-turbines, and other distributed generation at local and regional levels." (Proposed Decision, p. 29). Much like renewable energy and generation, energy storage can be centralized or distributed, sited on the utility side of the meter or the customer side of the meter. The placement of storage will in large part determine its total system value to ratepayers. Controllable, dispatchable, cost-effective storage will help consumers, utilities and market achieve greater local and system efficiency,

lower cost, and enable smarter energy choices. To effectuate the inclusion of energy storage in the smart grid vision and utility deployment plans, CESA recommends modification of the Findings of Fact set forth in Appendix A. Moreover, the graphic set forth at page 33 of the Proposed Decision should be modified to include energy storage in the columns titled "Smart Market" as well as "Smart Consumer" and "Smart Utility", as energy storage is a key smart grid asset for each of these major stakeholder groups.

IV. <u>CONCLUSION</u>.

Date: June 10, 2010

CESA appreciates this opportunity to comment, and looks forward to continuing to work with the Commission and the parties to this proceeding.

Respectfully submitted,

Donald C. Liddell Douglass & Liddell

Counsel for the

CALIFORNIA ENERGY STORAGE ALLIANCE

APPENDIX A

PROPOSED FINDING OF FACT, CONCLUSIONS OF LAW, AND ORDERING PARAGRAPHS

CESA asks that the Commission make the following modifications to the Proposed Decision. A proposed addition is shown in bold italics. Numbered paragraphs should be deemed renumbered to accommodate additions. The page number reference in brackets is to the page on which the original finding of fact appears in the Proposed Decision.

Findings of Fact.

[p.108] "16. A presentation of a Smart Grid Vision Statement that shows that the proposed deployment plan advances a "Smart Electric Market" that is transparent and demand responsive, provides pricing information and promotes distributed power *and energy storage* would be consistent with SB 17 policies and initiatives."

Conclusions of Law.

[p. 118] "26. It is reasonable to require smart grid deployment plans to include commercially available and cost-effective energy storage technologies."

Ordering Paragraphs.

- [p. 120] "3. In the Smart Grid Vision Statement section of its Smart Grid deployment plan, Pacific Gas and Electric Company, Southern California Edison Company and San Diego Gas & Electric Company each shall address how the grid can achieve the following policies contained in Senate Bill 17:
 - a. Be self-healing and resilient;
 - b. Motivate consumers to actively participate in the operations of the grid;
 - c. Resist attack;
 - d. Provide higher quality of power and avoid outages;
 - e. Accommodate all generation and *energy* storage options;
 - f. Enable electricity markets to flourish;
 - g. Run the grid more efficiently; and
 - h. Enable penetration of intermittent power generation sources.

Each Smart Grid Vision Statement must also include three sections addressing (a) Smart Market; (b) Smart Customer; and (c) Smart Utility.

[p. 121] "6. Pacific Gas and Electric Company, Southern California Edison Company and San Diego Gas & Electric Company each shall recommend in the Smart Grid Strategy section of its Smart Grid deployment plan the adoption of *energy storage technologies*, communications protocols and interoperability standards."

CERTIFICATE OF SERVICE

I hereby certify that I have this day served a copy of *Opening Comments of the California Energy Storage Alliance* on all parties of record in proceeding *R.08-12-009* by serving an electronic copy on their email addresses of record and by mailing a properly addressed copy by first-class mail with postage prepaid to each party for whom an email address is not available.

Executed on June 10, 2010, at Woodland Hills, California.

Michelle Dangott

SERVICE LIST – R.08-12-009

aaron.burstein@gmail.com ab2@cpuc.ca.gov abb@eslawfirm.com achuang@epri.com ag2@cpuc.ca.gov agc@cpuc.ca.gov ali.ipakchi@oati.com am1@cpuc.ca.gov andrew meiman@newcomb.cc ATrial@SempraUtilities.com ayl5@pge.com barbalex@ctel.net bboyd@aclaratech.com bcragg@goodinmacbride.com bdille@jmpsecurities.com bfinkelstein@turn.org BKallo@rwbaird.com BLee@energy.state.ca.us bmcc@mccarthylaw.com bob.rowe@northwestern.com bobsmithttl@gmail.com brbarkovich@earthlink.net brian.theaker@dynegy.com bsb@eslawfirm.com bschuman@pacific-crest.com californiadockets@pacificorp.com carlgustin@groundedpower.com caryn.lai@bingham.com case.admin@sce.com cassandra.sweet@dowjones.com cbk@eslawfirm.com cbrooks@tendrilinc.com cem@newsdata.com CentralFiles@SempraUtilities.com chris@emeter.com cjuennen@ci.glendale.us cjw5@pge.com CManson@SempraUtilities.com coney@epic.org cpucdockets@keyesandfox.com crjohnson@lge.com crv@cpuc.ca.gov ctoca@utility-savings.com dan.mooy@ventyx.com danielle@ceert.org dave@ppallc.com david.rubin@troutmansanders.com david@nemtzow.com

dbp@cpuc.ca.gov dbrenner@qualcomm.com demorse@omsoft.com dennis@ddecuir.com df1@cpuc.ca.gov dgrandy@caonsitegen.com Diane.Fellman@nrgenergy.com djsulliv@qualcomm.com dkm@ischool.berkeley.edu dkolk@compenergy.com dmarcus2@sbcglobal.net DNG6@pge.com DNiehaus@SempraUtilities.com Douglas.Garrett@cox.com douglass@energyattorney.com dschneider@lumesource.com dzlotlow@caiso.com ed.may@itron.com ed@megawattsf.com EGrizard@deweysquare.com ek@a-klaw.com elaine.duncan@verizon.com enriqueg@greenlining.org epetrill@epri.com e-recipient@caiso.com esther.northrup@cox.com faramarz@ieee.org farrokh.albuyeh@oati.net filings@a-klaw.com fsc2@pge.com fsmith@sfwater.org fxg@cpuc.ca.gov gayatri@jbsenergy.com GHealy@SempraUtilities.com glw@eslawfirm.com gmorris@emf.net gstaples@mendotagroup.net gtd@cpuc.ca.gov hsanders@caiso.com info@tobiaslo.com j peterson@ourhomespaces.com jandersen@tiaonline.org jas@cpdb.com jay.birnbaum@currentgroup.com Jcox@fce.com jdr@cpuc.ca.gov jeffrcam@cisco.com iellis@resero.com

jennsanf@cisco.com jerry@enernex.com jgoodin@caiso.com ihawley@technet.org ilin@strategen.com ilynch@law.berkeley.edu imccarthy@ctia.org jmcfarland@treasurer.ca.gov imh@cpuc.ca.gov jnelson@psrec.coop joe.weiss@realtimeacs.com john.quealy@canaccordadams.com john gutierrez@cable.comcast.com jon.fortune@energycenter.org jorgecorralejo@sbcglobal.net joshdavidson@dwt.com joyw@mid.org iparks@smud.org jscancarelli@crowell.com iskromer@gmail.com juan.otero@trilliantinc.com judith@tothept.com julien.dumoulin-smith@ubs.com jurban@law.berkeley.edu jw2@cpuc.ca.gov jwiedman@keyesandfox.com kar@cpuc.ca.gov Kcj5@pge.com kco@kingstoncole.com kd1@cpuc.ca.gov keith.krom@att.com kellie.smith@sen.ca.gov kerry.hattevik@nrgenergy.com kevin.anderson@ubs.com KFoley@SempraUtilities.com kfox@keyesandfox.com kgrenfell@nrdc.org kmills@cfbf.com kmkiener@cox.net kris.vyas@sce.com lau@cpuc.ca.gov lburdick@higgslaw.com leilani.johnson@ladwp.com lencanty@blackeconomiccouncil.org Lesla@calcable.org lettenson@nrdc.org lewis3000us@gmail.com lex@consumercal.org

liddell@energyattorney.com lisa weinzimer@platts.com ljimene@smud.org lkelly@energy.state.ca.us lmh@eslawfirm.com lms@cpuc.ca.gov lnavarro@edf.org longhao@berkeley.edu mandywallace@gmail.com marcel@turn.org margarita.gutierrez@sfgov.org mariacarbone@dwt.com mark.s.martinez@sce.com mark.sigal@canaccordadams.com martinhomec@gmail.com martinhomec@gmail.com mary.tucker@sanjoseca.gov marybrow@cisco.com matt.mccaffree@opower.com mc3@cpuc.ca.gov mcarboy@signalhill.com mcoop@homegridforum.org mday@goodinmacbride.com mdjoseph@adamsbroadwell.com mgarcia@arb.ca.gov mgo@goodinmacbride.com michael.backstrom@sce.com michael.jung@silverspringnet.com michael.sachse@opower.com michael w@copper-gate.com michaelboyd@sbcglobal.net mike.ahmadi@Granitekey.com mjd@cpuc.ca.gov mkuize@dl.com mkurtovich@chevron.com MNelson@MccarthyLaw.com monica.merino@comed.com mozhi.habibi@ventyx.com mpa@a-klaw.com

mrw@mrwassoc.com mshames@ucan.org mterrell@google.com mtierney-lloyd@enernoc.com nellie.tong@us.kema.com nes@a-klaw.com nml@cpdb.com norman.furuta@navy.mil npedersen@hanmor.com nquan@gswater.com nsuetake@turn.org pcasciato@sbcglobal.net peter.pearson@bves.com philm@scdenergy.com pickering@energyhub.net prp1@pge.com puja@opower.com r.raushenbush@comcast.net ralf1241a@cs.com rboland@e-radioinc.com rcounihan@enernoc.com regrelcpuccases@pge.com rgifford@wbklaw.com rhh@cpuc.ca.gov ro@calcable.org robertginaizda@gmail.com RobertGnaizda@gmail.com rogerl47@aol.com rquattrini@energyconnectinc.com rschmidt@bartlewells.com rstuart@brightsourceenergy.com rwinthrop@pilotpowergroup.com salleyoo@dwt.com sberlin@mccarthylaw.com scott.tomashefsky@ncpa.com scr@cpuc.ca.gov SDHilton@stoel.com SDPatrick@SempraUtilities.com sean.beatty@mirant.com

seboyd@tid.org sephra.ninow@energycenter.org Service@spurr.org sharon.noell@pgn.com sharon@emeter.com shears@ceert.org slins@ci.glendale.ca.us srovetti@sfwater.org ssmyers@worldnet.att.net stephen.j.callahan@us.ibm.com steven@lipmanconsulting.com steven@sfpower.org sthiel@us.ibm.com sue.mara@rtoadvisors.com suzannetoller@dwt.com tam.hunt@gmail.com tburke@sfwater.org TCahill@SempraUtilities.com TGlassey@Certichron.com tien@eff.org tjs@cpuc.ca.gov tmfrv@nexant.com tomk@mid.org tpomales@arb.ca.gov traceydrabant@bves.com trh@cpuc.ca.gov ttutt@smud.org Valerie.Richardson@us.kema.com vjb@cpuc.ca.gov vladimir.oksman@lantiq.com vwood@smud.org vzavatt@smud.org wamer@kirkwood.com wbooth@booth-law.com wmc@a-klaw.com wmp@cpuc.ca.gov wtr@cpuc.ca.gov xbaldwin@ci.burbank.ca.us zaf@cpuc.ca.gov